intention of returning to live in Texas, that their student IDs would serve the sole purpose, for purposes of this bill, the sole purpose of identification requirements is to make sure that the person is who he or she says he is, and an out-of-state student ID is as valid as an in-state student ID for purposes of proving and authenticating your identity, and I've just been informed it's acceptable to the author, and I appreciate that very much.

SPEAKER: Mr. Strama sends up an amendment. The amendment is acceptable to the author. Is there objection to adoption?

Hearing none, the amendment is adopted.

The following amendment. The clerk will read the amendment.

CLERK: Amendment by Strama.

SPEAKER: The Chair recognizes

Mr. Strama.

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REP. STRAMA: This one is really -- let me say this. Chairwoman Denny has done a good job of expanding the forms of non-photo ID. While I think that the requirement of two such forms is excessive, I think it's good that we're being flexible about what forms of ID count for purposes of voter authentication.

What this amendment does is it says any



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government issued photo ID is valid to serve as a photo ID, the reason being we simply don't need to go through and enumerate all of the different forms of photo ID that are issued by state government, and I'm not sure we probably could, so this amendment just says if the state government has issued you a photo ID, we're going to consider that a valid authentication of your identity as a voter, and I'm hoping with another moment of review, it might be acceptable to the author.

SPEAKER: Mr. Strama sends up an amendments. The amendment is acceptable to the author. Is there an objection to adoption?

Hearing none, the amendment is adopted.

The following amendment. The clerk will read the amendment.

CLERK: Amendment by Coleman.

SPEAKER: The Chair recognizes

Mr. Coleman.

REP. COLEMAN: Thank you, Mr. Speaker, and members. What this amendment does is strike the provisions that have to do with the use of an ID for a provisional voting. And the reason is, it's not required now, and we seem to have been doing a good job without it being required, and as I laid out earlier in the discussion with Chairwoman Denny, that, first of



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all, if you walk up with the voter registration card, you have your voter registration card, you go to the clerk in the precinct and you say, "I'm here, I'm Garnet. I have my voter registration card."

Now there would be a requirement that you have a picture ID, and if you don't have that picture ID, you're moved into the provisional voting pool, and that provisional ballot has been sitting there in that provisional voting pool and now that provisional ballot would be subject to a review by the county voting, the voter administrator, but in order to have your vote subject to review as being a good vote, you would have till five days after the election to bring your ID to the central voting location, so you actually would have to go in twice if you didn't have a photo ID, even though you came with your voter registration card, or if you just didn't happen to be carrying around your light bill and your phone bill, or any other forms of mail, you know, that you get at your house, in your wallet or your pocket that day, and, you know, clearly I can understand what Representative Denny is trying to do in terms of having use of the photo ID, it's just, that it goes a little bit far by nullifying someone's votes because they didn't have a photo ID with them or they didn't have two forms of paper identification, either a



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tax bill or a light bill or a phone bill or a gas bill. I generally carry those around. I think most people are doing that now by direct deposit, so they don't even get one. So anyway, I think the --

REP. ANCHIA: Mr. Speaker?

REP. COLEMAN: -- on that question.

REP. ANCHIA: Mr. Speaker?

SPEAKER: For what purpose?

REP. ANCHIA: Will the gentleman yield?

SPEAKER: Mr. Coleman, do you yield? Y

REP. COLEMAN: Yes, sir.

SPEAKER: The gentleman yields.

REP. ANCHIA: Thank you, Chairman.

Coleman. I think it's really important that we pause for a moment and listen to what you're talking about, especially for those people who represent rural communities, where you have one voting location in the entire county and people have to drive 30 or 40 miles. They're going to show up, if this bill passes, like they have for the last 30, 40 years. Maybe their church is going to take them there; and they're going to drop them off at the polling location and they're going to present their voter registration certificate, like they have for the last 50 years, and they don't have photo ID. What's going to happen at that point, Mr. Coleman?



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REP. COLEMAN: Well, what's going to happen is if they don't have their photo ID, their vote becomes a provisional ballot, and that provisional ballot won't be counted as a legal vote, even though they had their voter registration card, unless they go to the voter registrar, the voter -- voting administrator's office, and present a photo ID, which could be 30, 40, miles or further from their house.

REP. ANCHIA: And what's the time frame you have to do that in?

REP. COLEMAN: That's within five days after the election.

REP. ANCHIA: So I heard the Chairwoman kind of make light of the AARP's letter, but this is probably one of the reasons that they're in opposition to this, because you have people who are going to be traveling 30, 40, 50, 60 miles, right, with their church. They're going to get dropped off, they're going to show up with their voter registration certificate and they're going to say, "I'm ready to vote," and they're going to say, "yes, you have to do a provisional," right?

REP. COLEMAN: That's correct, and the let me be very clear again, you can have your voter registration card with you. If you don't have a photo



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ID or if you aren't in the habit of carrying your phone bill, your light bill and all those things around with you and you don't go to the voter administrator up to five days after the election, your vote won't count.

REP. ANCHIA: Even if you're on the list?
REP. COLEMAN: Even if you're on the

list.

REP. ANCHIA: Even if you've been voting there for 50 years.

REP. COLEMAN: Even if you're on the list, most especially if you're on the list. So think it hasn't come to people how serious a change this is in that it actually nullifies votes. It says if you didn't have these forms of identification, even though your voting registration card, your vote doesn't count.

REP. ANCHIA: So do you think it was the intent of the AARP's letter to show that seniors will, in fact be disenfranchised by this policy?

REP. COLEMAN: I think that was their intent. I think the other part is too we used to have a presumption under a challenged vote that your vote was good until proven not good. Now we have a presumption that your vote is not a good vote until proven not a good vote. But now we go even further and we say your vote isn't a good vote if you didn't show an ID, even



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though you have your voter registration card and your name is on the rolls.

REP. ANCHIA: And does it surprise you that you that during the last election cycle, 80 percent of provisional ballots were not counted?

REP. COLEMAN: No, it actually doesn't surprise me, because, again, this was all the idea that we would help Americans vote, and feel very proud about their democracy. And again, in this situation, it actually is a hindrance in terms of Americans voting, and Texans will get the worst of it because the presumption is that your vote doesn't count if you don't have an ID even though you have a voter registration card.

You've done everything you're supposed to do, everything you're supposed to do, and members, that's why I brought this amendment to strike that language that says you don't need a driver's license or a photo ID to say that your provisional ballot counts and the system would work as it has worked, where the provisional ballots are made or said to be good or valid or invalid ballots based on the count by the county election administrator.

Yes, I yield.

SPEAKER: Mr. Veasey, for what purpose?



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REP. VEASEY: Does the gentleman yield?

SPEAKER: Do you yield, Mr. Coleman?

REP. COLEMAN: I would be happy to yield.

SPEAKER: The gentlemen yields.

REP. VEASEY: Mr. Coleman, I was

wondering if the voter registration card, by itself, is not going to be good enough any more for individuals in this country to vote, then why should the county go through the expense of printing them up? I'm trying to

REP. COLEMAN: Yes, I guess if you hit the right precinct that let's you know who you're supposed to be voting for, but quite frankly, under this bill, you don't even need a voter registration card any more if you have your driver's license, as long as your name is on the roll.

It's really interesting because your name could be on the roll and you're a good voter if you have a driver's license but you're not a good voter if you have a voter registration card, and that just doesn't seem to make good logic in terms of when we want people to vote.

Even if, even if Ms. Willie May Robinson, the precinct judge in my precinct, knows me, I can't even do an affidavit any more. I can't even do an affidavit any



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90 1 more. 2 REP. STRAMA: Mr. Speaker, will the 3 gentlemen yield? 4 REP. COLEMAN: 5 SPEAKER: The gentleman yields, 6 Mr. Strama. 7 REP. STRAMA: I only had a second to look at your amendment. Does your amendment also take away 8 9 the authority of the provisional ballot counting 10 authorities to throw out a ballot this doesn't meet the 11 identification requirements? 12 REP. COLEMAN: Yes, that's the added 13 language that the provisional ballot can count even 14 though you didn't show a voter ID, you know, a picture 15 ID, because the provisional ballot is based on whether 16 or not you are an eligible voter. 17 We've just created a new category of a non 18 eligible voter, and I know it's confusing in the 19 amendment. That's existing law. It just stuck because 20 it will stay in the law even with those underlying 21 portions. REP. STRAMA: So let me understand. 22 23 We're going to have a --24 Do we still -- with your amendment, would 25 the bill still require a voter to vote a provisional



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ballot if they don't have the necessary ID requirement prescribed in House bill 1706?

REP. COLEMAN: No, I don't believe so.

Under my amendment, it strikes --

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SPEAKER: Mr. Kaufman raises the point of order the gentleman's time has expired. The point of order is well taken and sustained. Thank you.

The Chair recognizes Ms. Denny to speak against the amendment.

REP. DENNY: Thank you, Mr. Speaker. I'm going to have to ask you to vote --

I'm going to move to table Mr. Coleman's amendment and ask you to vote with me to table this. This would take away the provisional ballot aspect of someone who did not show up with the required documentation that is needed to safeguard that right to vote.

You know, right now, when you show up to vote, if your name is on the list and you don't have your voter registration card and you sign in at the polling location, that is when you're signing that affidavit that you lost your card.

So anyway, I ask you to stick with me, please, and vote to table this amendment.

SPEAKER: Madam Chair?



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REP. DENNY: Yes, Mr. (Inaudible).

SPEAKER: Would you yield for a quick

question, please?

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REP. DENNY: I do.

REP. COLEMAN: So I just want to make sure that I'm clear. If someone walks into a polling place, I walk into precinct 136 in Houston, Texas and Miss Willie May Robinson is there, who has been there since forever, and I don't have a picture ID and I have my voter registration card, I can't an -- I can do a provisional ballot but my provisional ballot would not count unless I went to the county clerk's office and presented an ID?

REP. DENNY: Within five days.

REP. COLEMAN: Within five days. I'd have to literally go to make my vote, is that current law?

REP. DENNY: Yes, if you forgot --

No, it's not. If you forgot to have a photo ID or two other forms with you -- now remember, this is going to be wildly publicized before the election, so you're going to have -- and I'm going to accept an amendment by Ms. Chavez that these are going to be posted in large fonts on the door before you enter the polling place.



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REP. COLEMAN: But Chairwoman Denny, you already have a bill that we worked on last session that passed that consolidates voting locations because people get confused about where to go.

REP. DENNY: That's right.

REP. COLEMAN: So I mean, it's not at if people keep up with these types of things on a daily basis. As a matter of fact, don't you think that people are more likely to, if they've done something over and over again, to not update themselves on the new rules? And how would this information get out? Would it be mailed out with the new voter registration card? How is it going to get out.

REP. DENNY: I expect that that would be done. I expect there would be wide TV and radio coverage, it will be posted at every polling place, and like we've already discussed, Mr. Coleman, most of us, the huge majority of people carry some form of identification on them.

REP. COLEMAN: But I'm just curious, and I'll stop with this question. Why does a driver's license actually take precedence over a voter registration card in a polling place?

REP. DENNY: It's only to show that you're who you say you are, to safeguard that ballot



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being cast by you, Garnet Coleman.

REP. COLEMAN: Well, then if I go in and I cast a previous ballot, it shows up that I voted absentee, correct, on the list, on the voter roll?

REP. DENNY: Or that somebody cast your ballot for you.

REP. COLEMAN: Well, then I have to take that up with the voting administrators at that point, if I'm going in and it's me and I have my voter registration.

REP. DENNY: Then you've just been disenfranchised and you lost your right to vote and you're there and you know you didn't cast that vote.

REP. COLEMAN: If that's what I've done, then I've done that. That's why I say it takes care of somebody else coming in.

The issue is you are now adding a provision that says if I don't have my ID, even though I have my voter registration card, I have to go downtown, or wherever it is, to the county clerk's office, show them my driver's license or a photo ID, or like I'm carrying around a light bill and a phone bill, or else my vote doesn't count.

REP. DENNY: Yes, if you want it to count, that's what you have to do.



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REP. COLEMAN: Well, you know what?

Chairwoman Denny, that's why I brought this amendment.

That just goes way too far. It really does put a hurdle in front of voters.

REP. DENNY: Thank you, Mr. Coleman. I urge you to vote "Yes" to table this amendment.

SPEAKER: Chair recognizes Mr. Coleman to close.

REP. COLEMAN: Thank you, Mr. Speaker and The reason I asked Chairwoman Denny those questions is because what we've essentially done is created another hurdle in a trip for voters who don't have ID even though they have a voter registration card, and, you know, clearly a picture ID has now taken precedent over a voter registration card, and the reason I brought this amendment was to make sure that somebody's vote doesn't count, make sure that someone's vote does count, that the bill does not nullify someone's vote because they don't have a picture ID or they are not in the habit of carrying around their light bill, phone bill, electric bill, or whatever other bill it is that they have in their pocket. And I wish you would look at this logistics of going to vote --SPEAKER: Mr. Strama, for what purpose?

REP. COLEMAN: We don't do it every day.



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96 1 I'd be happy to yield. 2 Mr. Coleman, do you yield? SPEAKER: 3 Yes. REP. COLEMAN: 4 SPEAKER: Mr. Strama. 5 REP. STRAMA: Mr. Coleman, I'm looking at 6 the last part of your amendment, which takes away the 7 provisional ballot counting authority, the ability to deny a ballot based on the criteria in the bill. 8 9 REP. COLEMAN: I'm sorry? 10 REP. STRAMA: In the second section of 11 your amendment. As I read it, it says that a 12 provisional ballot may not be denied on the basis of not 13 meeting the requirement, the identification requirement in the bill. 14 15 REP. COLEMAN: That is correct. 16 REP. STRAMA: But the bill, the rest of 17 your amendment sort of restores the identification 18 requirements to current law. 19 REP. COLEMAN: That's correct. 20 REP. STRAMA: I guess I'm probably going 21 to vote for the motion to table on this because I 22 actually -- but I want to point something out. 23 You're pointing to the problem with the bill 24 itself, because if anyone should be allowed to exercise 25 this authority, it should be the provisional ballot



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counting authority. The problem is House bill 1706 is that --

REP. COLEMAN: I hope you're not reading this wrong. The reason I actually went to legislative counsel it make sure I was reading it right. It does not strike B, that's existing law, so even if you strike the whole section, you're really only striking the underlying language.

REP. STRAMA: Right.

REP. COLEMAN: And all it does is add that sentence that's at the bottom. Otherwise it goes fully back to current law with that sentence that's at the bottom of the amendment, so I don't think it does what you think it does.

REP. STRAMA: I think I understand. I guess what I want to point out is House bill 1706 gives a whole lot of authority to the election day poll workers, volunteers, untrained, often pretty old.

REP. COLEMAN: Yes. You know what they used to tell voter in my district if you came in?

Ms. Willie May Robinson, wonderful woman, used to say if you went to do a challenge ballot, that before you filled out the challenge ballot, that this might be presented to the District Attorney.

You know, I grew up in the time where any time



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somebody said the word DA to you, if you were my color, you get a little nervous. As a matter of fact, any time somebody was from the government and they asked for anything, you get a little scared, so, you know, I remember when I first got here and they started putting those DPS officers at the gate driving in, I was like, "Oh, you know, I didn't do anything."

So there is a level of training that has to happen, but it's not --

People don't understand intimidation if they've never been intimidated. Now let me take some women going in and let me get some gang-bangers and put them back there as voter election officials. I bet a bunch of people would be intimidated, but the issue is the information as it flows to the precinct, that it is carried out appropriately. That's why we were afraid of the other bill that Representative Denny had with the swipe, that it might be confused and someone would say no, you really need an ID. Well, this bills does that.

REP. STRAMA: But you would agree that where this authority and this discretion could really be abused is at the local polling place.

REP. COLEMAN: Exactly. As a matter of fact, where most authority is and discretion is abused is at the local polling place and/or because of lack of



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appropriate training by the county election officials in the area.

So members, I ask you to vote no on the motion to table and make sure that the election system works for all of the folks. This is going to effect a lot of people in all of our districts. It's just not an issue of class or race or anything like that, it's an issue of access to the ballots. Please vote no on the motion to table.

SPEAKER: Mr. Coleman sends up an amendment. Ms. Denny moves to table. All those in favor, vote "I," all those opposed, vote "No."

It's a record vote. The clerk will ring the bell.

(Bell ringing.)

SPEAKER: Show Ms. Denny voting "I."

Show Mr. Coleman voting "No."

Have all voted? Have all voted? There being 84 "I's," 60 "Nay's," the motion to table prevails.

The Chair announces the signing of the following in the presence of the House.

CLERK: SBR 28, SBR 26, SBR 20, SB 1342, SB 796, SB 766, SB 693, SB 692, SB 574, SB 541, SB 407, SB 177 and SB 129.

SPEAKER: Mr. Doorkeeper?



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100 1 Mr. Doorkeeper? 2 DOORKEEPER: Mr. Speaker. 3 SPEAKER: Mr. Doorkeeper, for what 4 purpose? 5 DOORKEEPER: I have a messenger from the 6 Senate at the door of the House. 7 SPEAKER: Admit the messenger. MESSENGER: Mr. Speaker, I'm directed by 8 9 the Senate to inform the House the Senate has taken the 10 following action. The Senate has passed the following 11 measure: HB 965; Haggerty sponsored. SPEAKER: The following amendment. 12 13 Clerk will read the amendment. CLERK: Amendment by Escobar. 14 15 SPEAKER: The Chair recognizes Mr. 16 Escobar. 17 REP. ESCOBAR: Thank you, Mr. Speaker, 18 This amendment is a simple amendment. 19 does is it says that an identification card that 20 contains the person's photograph and is issued by a 21 county elections administrator or a county clerk can be 22 used as long as the commissioners court of that county 23 authorizes the county elections administrator or the 24 county clerk who issued the photograph as a 25 identification card and it may be used as proof of a



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voter's identification and it's acceptable to the author.

SPEAKER: Mr. Escobar sends up an amendment. The amendment is acceptable to the author.

Is there objection? The Chair hears none. The amendment is adopted.

The following amendment. The Clerk will read the amendment.

CLERK: Amendment by Hochberg.

SPEAKER: The Chair recognizes

Mr. Hochberg.

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REP. HOCHBURG: Mr. Speaker, members, this is an amendment that leaves everything in the bill the way it is except that when the ballot goes to the board that looks at the provisional ballots, it says that there will basically be a presumption that if the only reason it's a provisional ballot is because the voter didn't have the right ID, then that's going to be presumed to be a good ballot unless the voting board has a reason to believe that there was fraud committed, and in that case, they can move ahead just like the bill says, but it wouldn't make the presumption, it would not make the presumption that anybody who didn't have proper identification was not casting a valid ballot.



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Chair recognizes Ms. Denny in

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SPEAKER:

opposition to the amendment.

REP. DENNY: Members, I can't accept this one because we have a very long and liberal list of acceptable ID, both photo and non-photo, and it just is going to be so easy for voters to come up with the acceptable forms, especially with the amendments that we've taken, making the list even more broad. I can't accept the amendment so I move to table Mr. Hochburg's amendment.

SPEAKER: The Chair recognizes Mr. Hochberg.

REP. HOCHBURG: Thank you, Mr. Speaker, members. I'm really -- I'm honestly surprised that this wasn't at least worthy of discussion about being acceptable, because what this is going to do is it will say that you don't have to make that trip down to the voting board, wherever it is, in order to present your documents, whatever they are, within five days.

The voting board doesn't have to set up a process for that. We don't have to pay people to sit there and come up with a way to accept these things and verify them and tag them back to the provisional ballots, but it does still allow that if somebody is believed to have committed fraud, if you have all of those examples we heard about, about people coming in



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103 1 four, five, six times, you're going to know that those 2 are the ballots you're looking for, and for those 3 ballots, it still gives the board that reviews these 4 provisionals the same ability they would have in the It just says for all the other people who just 5 forgot their card and didn't show up anywhere else to 6 7 vote --8 REP. ANCHIA: Mr. Speaker? 9 REP. HOCHBURG: -- didn't show up --10 SPEAKER: Chair, for what purpose? 11 REP. ANCHIA: Will the gentleman yield? SPEAKER: Do you yield, Mr. Hochberg? 12 13 REP. HOCHBURG: Yes, sir, I yield. REP. ANCHIA: Mr. Hochberg, I thought I 14 15 had the best amendment on this bill but it's clear that 16 you offer up the best amendment because, ostensibly, 17 this is about fraud, correct? 18 REP. HOCHBURG: That's right. REP. ANCHIA: We're being hold that the 19 20 reason that we need to put these controls and strictures 21 on voting is because of widespread fraud. 22 REP. HOCHBURG: Absolutely. REP. ANCHIA: And doesn't your amendment 23 24 deal specifically with the fraud issue? 25 REP. HOCHBURG: Absolutely. And it does



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it at a lower cost than having to go through and balance all these ballots.

REP. ANCHIA: Would this require any voter education?

REP. HOCHBURG: No.

REP. ANCHIA: Would it require any poll worker training.

REP. HOCHBURG: Not that I know of.

REP. ANCHIA: Would this not get thrown out those ballots that might be fraudulent?

REP. HOCHBURG: Absolutely, it would set them aside. You would still have the process where you vote a provisional ballot.

REP. ANCHIA: This one is a no brainer, Mr. Hochberg. Thank you for putting it forward.

REP. HOCHBURG: Thank you. I really was surprised, members, that this is not acceptable, because I really think this gets at what Ms. Denny is trying to take care of.

You still would have the requirement that you show ID. If you don't show ID, you still would have to vote provisionally. It would still separate the ballot off into a separate spot, and instead of all of those being thrown away, unless the voter went down and proved it up and then they had to correspond them and figure



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105 out which ones to count and which ones not, this would 1 2 say where you have a problem, where you have a problem, 3 you can take action, and if you don't have a problem, 4 you go on down the road. What could be simpler than 5 that? If there were a local fiscal note on this 6 7 bill, this would eliminate the local fiscal note. is a common sense amendment, and I respectfully request 8 9 that you vote "No" on the motion to table. 10 SPEAKER: Mr. Hochberg sends up an 11 amendment. Ms. Denny moves to table. All those in 12 favor, vote "I," all those opposed, vote "Nay." 13 It's a record vote. The clerk will ring the 14 It's a motion to table, members. bell. 15 (Bell ringing.) Show Ms. Denny voting "I." 16 SPEAKER: Show Mr. Hochberg voting "No." 17 18 (Bell ringing.) 19 SPEAKER: Have all voted? 20 (Bell ringing.) 21 SPEAKER: There being 83 "I's," 62 22 "Nay's," the motion to table prevails. 23 The following amendment. The Clerk will read 24 the amendment. 25 CLERK: Amendment by Anchia.



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JA 008669

SPEAKER: The Chair recognizes

Mr. Anchia.

REP. ANCHIA: Thank you, Mr. Speaker and members. This amendment does one simple thing. I think we've established, whether people want to acknowledge it or not, that people are going to be hurt and their right to vote is going to be hurt by this piece of legislation.

It says instead of starting this thing immediately effective September 1, 2005, we recognize that there's going to be a substantial amount of voter education that needs to occur, and what I'm asking you to do is make this effective September 1, 2008, so that we have at least one general election cycle to have people come to the polls, have them get used to the process, have them understand that their voter registration certificate that they've been using for 50 years is no longer effective for voting regularly, and it gives us some time to educate voters so that less people will be disenfranchised. This is quite simple. It says delay the impact of this bill until 2008 for us to do voter education. I move adoption.

SPEAKER: Mr. Veasey?

REP. VEASEY: Mr. Speaker, does the

gentlemen yield for a question?



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107 1 REP. ANCHIA: I will yield for my 2 colleague. 3 Mr. Anchia, isn't it also REP. VEASEY: 4 true that this bill has not be pre-cleared by the 5 Justice Department? 6 REP. ANCHIA: Yes. 7 So by further delaying the REP. VEASEY: implementation of the bill, we can wait and see what the 8 9 Justice Department says about whether or not this does, 10 in fact, disenfranchise voters. 11 REP. ANCHIA: That's reasonable 12 observation. I move adoption. 13 SPEAKER: The Chair recognizes Ms. 14 Denny. 15 Thank you, Mr. Speaker. REP. DENNY: 16 see no reason to delay implementation of this bill and 17 allow fraudulent votes to continue to be cast. It's 18 true that the Justice Department does not pre-clear any 19 of our legislation until it passes both houses and is 20 signed into law by the governor, and that would be --21 this case would be no different than any others, and so to not further delay implementation of this legislation 22 23 24 REP. THOMPSON: Mr. Speaker. 25 REP. DENNY: -- I move to table



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		108
1	Mr. Anchia's amendment.	
2	SPEAKER: Ms. Thompson, for what purpose?	
3	REP. THOMPSON: Will the gentle lady	
4	yield?	
5	REP. DENNY: I do.	
6	SPEAKER: The lady yields.	
7	REP. THOMPSON: Mary, you know this is a	
8	special week for you.	
9	REP. DENNY: It is indeed, Ms. Thompson.	
10	REP. THOMPSON: It is the day of your	
11	suit. You know, earlier you stated that you had	
12	minority support on this bill. Do you?	
13	REP. DENNY: I do.	
14	REP. THOMPSON: Did it sign on the bill?	
15	REP. DENNY: I'm sorry?	
16	REP. THOMPSON: Did it sign on?	
17	REP. DENNY: No, but they have told me	
18	quietly on the floor	
19	REP. THOMPSON: Secretly?	
20	REP. DENNY: Yes, secret support. Quiet	
21	support. And I can understand, Ms. Thompson, why it's	
22	not outward and verbal, because there is a lot of	
23	dissension within the ranks of the minority community	
24	about this bill.	
25	REP. THOMPSON: Thank you.	



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109 1 REP. ANCHIA: Mr. Speaker? 2 REP. DENNY: I yield. 3 SPEAKER: The lady yields. 4 REP. ANCHIA: Thank you, Madam Chair. Madam Chair, thank you for your work on this bill and 5 6 for your explanations related to the underpinnings and 7 your motivations behind the bill. Do you think it's unreasonable to engage in 8 9 voter education for a bill that changed the law so 10 substantially. 11 REP. DENNY: Not at all. REP. ANCHIA: I'm sorry? 12 13 REP. DENNY: Not at all. I don't think it's unreasonable at all. 14 15 REP. ANCHIA: And I notice that you 16 didn't have any money in this bill. You suggested it 17 would be raised from private sources, correct? 18 REP. DENNY: That's what the Secretary of 19 State has told me. 20 REP. ANCHIA: Do you know if they have 21 any commitments currently? 22 REP. DENNY: He has told me that he does, 23 that he's raising money now. 24 REP. ANCHIA: Do you also agree that this 25 would be quite a substantial voter education campaign?



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110 I do. 1 REP. DENNY: 2 REP. ANCHIA: And it would likely take 3 millions and millions of dollars in order to get the 4 word out to people who may not follow elections as 5 closely as we would like them to? 6 REP. DENNY: I don't know what the amount 7 would be. REP. ANCHIA: So did he tell you what his 8 fundraising goal is? 9 10 REP. DENNY: No. 11 REP. ANCHIA: Did he tell you how much it 12 would cost to train poll workers in these new procedures 13 and laws? REP. DENNY: No, but that's a cost that's 14 15 borne by the county. 16 REP. ANCHIA: Okay. But you would agree, 17 you would agree that if money needs to be raised 18 privately, there's no guarantee that it will be there to 19 do the voter education. In terms of guarantees, we have 20 no guarantees. 21 REP. DENNY: No, we have no guarantees 22 but I know our Secretary of State and has known his 23 fundraising abilities for many years and he is the best. 24 REP. ANCHIA: I appreciate, I appreciate 25 the Secretary's prowess in fundraising. However, we do



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have no guarantees as a body, and do you not think it would be reasonable to allow time for the Secretary to do ample voter education so that people would not be disenfranchised?

You said earlier, at 2:59, and I heard it and I wrote it down, that people would be impacted disparately by this legislation.

REP. DENNY: They will be impacted, and there is a budget already in the Secretary of State's office for voter education programs, and I feel certain, Mr. Anchia, that the Secretary will be able to raise ample funds to do the job necessary to educate voters across Texas.

REP. ANCHIA: So if the money is raised, do you think that the counties will be able to do voter education in time so that people, as of this November or next May --

REP. DENNY: It will be next November.

REP. ANCHIA: You think people will have enough information so that nobody is disenfranchised?

REP. DENNY: I do believe that's correct.

REP. ANCHIA: You don't think one person will be impacted by your bill to where their vote will not count?

REP. DENNY: I can't say that. I'm sure,



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because people are disenfranchised now, Mr. Anchia, unfortunately. Mistakes are made and things happen.

REP. ANCHIA: And you would agree with me then that the disenfranchisement would be positively impacted by this bill?

REP. DENNY: I don't know that it would be the fault of this bill in any way like it is the fault of things we do not know what impacts voters and being disenfranchised. Thank you.

I urge you to vote "Yes" on the motion to table.

SPEAKER: Mr. Anchia to close.

REP. ANCHIA: Thank you, Mr. Speaker and members. This is simple. It's disappointing that it's not acceptable to the author. It simply allows us to have one election cycle to get used to the new rules so that every time a voter goes to the polling location during the next couple of elections, they'll get some information that says, "Hey, it's not enough just to have your voter registration card." Starting in 2008, you need to have a photo ID.

It lets people adjust to the law, it lets people get ready for the new rules and it will really minimize any damage that this bill can do in terms of disenfranchisement. Please stay with me on this. This



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113 1 one seems like a simple bill. It will give the 2 Secretary of State a little bit more time to raise that 3 private money. I move adoption. 4 SPEAKER: Members, Mr. Anchia sends up an Ms. Denny moves to table. All those in 5 amendment. favor, vote "I," all those opposed, vote "No." 6 7 It's a record vote. Clerk, ring the It's a motion to table. 8 bell. 9 (Bell ringing.) 10 SPEAKER: Have all voted? There being 11 81. "I's", 62 "Nay's," the motion to table prevails. The following amendment. The clerk will read 12 13 the amendment. CLERK: Amended by Veasey. 14 15 SPEAKER: The Chair recognizes 16 Mr. Veasey. 17 REP. VEASEY: Mr. Speaker, members, this 18 amendment talks about what Mr. Anchia just spoke about a 19 second ago, and it would basically make it to where 20 election workers are required to be trained. 21 By creating this new complicated ID 22 requirement for voters, 1706 increases the likelihood 23 that properly registered voters will be turned way at 24 the poll. This bill takes effect very soon, only in a 25 matter of months, and people haven't had time to study



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and get trained up on this.

When you go into the election place, I worked several elections since the 1998 cycle, and when you go into all of the voting places, you'll notice that most of these ladies there, they're older ladies. They're there volunteering and they need the best training possible to make sure that no one is disenfranchised and that make sure every voted is counted.

Many of the election officials that I've talked to that live in my community that I know when you talk with them, they'll tell you that, you know, sometimes they'll come and ask me, "Well, what's going on? What's new? What's changed? Can we still do this? Can someone still vote by this measure?" And the counties sometimes don't do a good enough job and we have got to give them some more time and we have to give them some training in order to make sure that there's no confusion about these new ID requirements.

SPEAKER: The Chair recognizes Mr. Hartnett for a recognition.

REP. HARTNETT: Thank you, Mr. Speaker, members. I'd like to recognize a group of 7th graders from my district here from Muskokeo Christian School. Could you all stand up please in the south gallery.

Let's give them a welcome, members. Thank you



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very much.

SPEAKER: The Chair recognizes Ms. Denny to speak in opposition.

REP. DENNY: Mr. Speaker, members, nobody, nobody will be turned away from voting. If you refer to page 2, line 1 of the bill, it says that, subsection B 1 or 2, if they're not met, the voters shall be accepted for provisional voting. It clearly states that in the bill, that no one will be turned away.

We already have training requirements under the law, that if poll workers want to receive the maximum amount of pay, they have to take the training. Currently, the county or political subdivision determines how much pay is given to election clerks and judges and they are paying a fair market value decent wage. It's only in the primary elections where the state is paying the bill that those payments remain low, which is unfortunate, but the state hasn't had the money to pay them well.

In some instances, your county executive committees have trained them, and through private funding, have paid them higher wages so that they could require that training and get better trained election workers, that's for the primary elections, but this



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would be an unfunded -- well, it would be a mandate on the counties which, since the law previously says you have to pay more if you require training, this would be an unfunded mandate on our counties, cities and political subdivisions. And therefore, I move to table this amendment.

REP. VEASEY: Mr. Speaker.

SPEAKER: Mr. Veasey, for what reason?

REP. VEASEY: Does the gentle lady yield?

REP. DENNY: I do.

SPEAKER: The lady yields.

REP. VEASEY: Ms. Denny.

REP. DENNY: Yes, sir.

REP. VEASEY: Once again, you mention line 2 in your bill, but isn't it a fact that most of these provisional ballots, when they are cast, that they do not count?

REP. DENNY: Yes, that's true, under the provisions of provisional balloting today. Under --

If this bill passes and someone comes, goes in and shows their ID within the five days, that provisional ballot would be cast.

REP. VEASEY: Okay. Well, but let's say that a person has to take a vote or a person lives in a county where there is only, and they live hundreds of



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117 1 miles away from the county elections office. 2 REP. DENNY: Well, it won't be hundreds 3 of miles away in a county because the counties aren't 4 that big. REP. VEASEY: Okay, but let's say they 5 6 live --7 REP. DENNY: They can live a fair 8 distance, I'll give you that. 9 REP. VEASEY: Exactly. 10 REP. DENNY: We've got some big counties 11 but not quite that big. 12 REP. VEASEY: Isn't it true that their 13 vote, it wouldn't count if they weren't able to make it 14 back. If there were transportation issues, if they have 15 to catch a bus to go and vote, they're probably not 16 going to make it back. Don't you think this is going to 17 create a hardship on working people and on people that 18 don't have transportation? 19 REP. DENNY: It may be difficult for 20 some, Mr. Veasey, but for those people, like I said, 21 we're going to have a massive education effort up front 22 so people will know what ID to take with them up front



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JA 008681

knowing that individuals with valid voter registration

REP. VEASEY: Do you feel comfortable

before they go and cast that ballot.

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cards are going to cast votes, are going to go down to their respective places and go down to cast ballots and that if they don't have a photo ID, their vote is not going to be count? Are you very comfortable with that?

REP. DENNY: It's not that they don't have a photo ID, that they have also two other forms of valid ID.

REP. VEASEY: But say they have a valid voter registration card, they have a valid card and it says that they can vote and they do not have a identification card and they don't have the money to go back and catch the bus again to go back to the polling place, are you comfortable knowing that that person's vote, that person that has the legal right to vote, that their vote is not going to count?

REP. DENNY: They're going to have plenty of notification that the ID requirements are in place and what ID is acceptable. And Ms. Chavez is going to have an amendment here in a minute that I'm going to accept that's going to have that posted on the polling location before they even enter the building, that will have that there. So hopefully, they won't even get in --

REP. HOCHBURG: Mr. Speaker?

REP. DENNY: -- the door and cast that



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119 1 ballot before they know. 2 SPEAKER: Mr. Hochberg, for what purpose? REP. HOCHBURG: Will the gentle lady 3 4 vield? 5 I do, Mr. Hochberg. REP. DENNY: 6 The lady yields. SPEAKER: 7 REP. HOCHBURG: Chairman Denny, I just 8 heard you say that the ballot would be accepted if they 9 go down and provide that identification within the five 10 days, is that correct? 11 REP. DENNY: That's correct. REP. HOCHBURG: I don't think your bill 12 13 Would you look with me at page 6, line 13, says that. 14 where that is? Because I see, at least in my copy, 15 unless it's been amended, that it says a provisional 16 ballot may be accepted. 17 Can you show me where there's anything that 18 requires the board to accept it? 19 REP. DENNY: It will be. 20 REP. HOCHBURG: Why? 21 REP. DENNY: So you're correct, it does 22 say "May," but they will accept it. 23 REP. HOCHBURG: Well, maybe we ought to 24 go back and look at my amendment and see if we can fix 25 that up. Thank you, Ms. Denny.



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120 Will the gentle lady yield? 1 REP. ALLEN: 2 REP. DENNY: I will, Ms. Allen. 3 The lady yields, Ms. Allen. SPEAKER: 4 If the provisional ballot is REP. ALLEN: 5 accepted within the one to five day period, will 6 essentially the election will be over? 7 REP. DENNY: No, no, no, because 8 currently, under the law, we have five days in which to 9 receive mail-in ballots from overseas. 10 REP. ALLEN: But for all practical 11 purposes, on election night, they do announce the winner, election night? 12 13 REP. DENNY: Correct, but those returns are not certified. That's pending certification 14 15 process, that's correct. 16 REP. ALLEN: But essentially the impact of that vote will be null and void in terms of the 17 18 effect on the election. 19 REP. DENNY: No, I disagree because all 20 those overseas votes are still coming in. You know, I 21 say all. There are a few, but all the provisional 22 ballots are still being counted during -- or received 23 during that time and gone through. 24 REP. ALLEN: Have you ever witnessed a 25 election that's been changed or overturned because of



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121 1 provisional ballots? 2 Well, provisional balloting REP. DENNY: 3 has just been in affect through one election, and I have 4 not been actually on the ground to watch that. 5 REP. ALLEN: Right. 6 REP. DENNY: At a county site. 7 REP. ALLEN: Do you also realize that 90 8 percent of those ballots are not counted, accepted? REP. DENNY: 9 I believe it's about 80 10 percent. 11 REP. ALLEN: That's correct. 80 is a 12 good number. Thank you. 13 REP. DENNY: Thank you. I move to table Mr. Veasey's amendment. 14 15 SPEAKER: The Chair recognizes Mr. 16 Veasey to close. 17 REP. VEASEY: Mr. Speaker, members, 18 before this law could be implemented, and my opinion is 19 that this is just a bad law, we have got to make sure 20 that these older senior citizens, who are mainly, who 21 work at these polling places, that there's education and 22 there's training to make sure that everyone who has the right to vote can vote. 23 24 We've really come a long way here in the state 25 of Texas to get to where we are now, and when you go to



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other parts of the south and you talk to individuals in those states and I tell them how easy it is to vote here right now, they're really impressed to know that in Texas, that since the implementation of a voting rights act, that we can vote here easier than in other parts of the south. We have to preserve that. We have to continue that trend that we've set here and we have to make sure that the folks on election day that are the same in my community and in your community. We have to make sure that the training is there to make sure that every vote does count.

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REP. COLEMAN: Mr. Speaker?

14 SPEAKER: Mr. Coleman, for what purpose?

REP. COLEMAN: Yes, does the gentleman

16 yield for a question?

SPEAKER: Mr. Veasey, do you yield?

REP. VEASEY: The gentleman yields.

SPEAKER: The gentleman yields.

REP.COLEMAN: Thank you very much.

Mr. Veasey, in the discussion that was just going on about the use of provisional ballots and those ballots counting, and then the election occurs, and then will that person feel compelled to drive down with their driver's license to the county administrator after



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Tuesday at 7:00 to verify their note?

REP. VEASEY: I don't think that person is going to feel compelled at all to drive down there. I don't think that person is going to feel compelled at all to get back on that bus. I don't feel that person is going to feel compelled at all to figure out a way how to get handicap assistance back.

I know in Fort Worth, it's really hard to get, we call it "Nit," and basically what it is is that they'll take people that are handicapped to do things like go and vote or to go and get the assistance that they need to live every day, and I don't think that person that's in that "Nit" car or that are handicapped, I don't think they're going to come back within five days. I know they're not because I work with them.

I've been working with them since 1998.

REP. COLEMAN: And have you ever heard of such a thing, that you can come after the fact and show an ID, that now your vote can be invalid even if you walked into the polling place with your voter registration, your precinct judge knows you, your name is on the list, you sign, you put your vote in the provisional ballot envelope but you have to then go somewhere else, as you said, by bus, train, plane, automobile, however, walk, wheelchair, to actually have



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124 1 your vote counted based on a picture ID or two other 2 forms of paper identification that are required. 3 REP. VEASEY: I've never heard of that, 4 and I've especially never heard of that in the United 5 States of America. 6 REP. COLEMAN: Well, I just keep bringing 7 that up because that ought to sound strange to folks that the document that is the main document, the voter 8 9 registration card, would not be good enough for you to 10 cast your vote. Thanks for your amendment. 11 REP. VEASEY: Voting in Texas has been easy and voting in Texas has been easy since 1965 for a 12 13 reason, and we need to keep it that way. 14 SPEAKER: Mr. Veasey sends up a 15 amendment. Ms. Denny moves to table. All those in 16 favor, vote "I," all those opposed, vote "No." It's a record vote. 17 18 Clerk, ring the bell. 19 (Bell ringing.) 20 SPEAKER: Show Ms. Denny voting "I," Mr. Veasey voting "No." The mobile to table, members. 21 22 (Bell ringing.) 23 SPEAKER: Have all voted? Have all 24 voted? There being 80 "I's," 61 "Nays," the motion to 25 table prevails



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125 1 The following amendment. The clerk will 2 read the amendment. 3 CLERK: Amendment by Chavez. 4 SPEAKER: The Chair recognizes 5 Ms. Chavez. 6 REP. CHAVEZ: Thank you, Mr. Speaker, 7 What this amendment does is simply require members. each polling location to post outside a polling location 8 9 the acceptable list of photo IDs and acceptable list of 10 non-photo documentation in a 24 point font, at minimum 11 of 24 point font, and I believe there's been an amendment to the amendment. 12 13 SPEAKER: The following amendment to the The Clerk will read the amendment. 14 amendment. 15 CLERK: Amendment by Alonzo. 16 SPEAKER: The Chair recognizes Mr. Alonzo. 17 18 REP. ALONZO: Thank you, Mr. Speaker, 19 members. This basically adds an amendment to the 20 amendment that states the language in English, Spanish and any other language appropriate for the precinct, 21 22 again, using 24 point font, and I think it is acceptable to the author. 23 24 SPEAKER: Members, Mr. Alonzo sends up an 25 amendment to the amendment. The amendment is acceptable



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126 to the author. Is there an objection? 1 2 The Chair hears none. So ordered. 3 The Chair recognizes Ms. Chavez. 4 REP. CHAVEZ: It's acceptable to the 5 author. 6 SPEAKER: Members, Ms. Chavez sends up 7 the amendment. The amendment is acceptable to the Is there an objection? 8 author. 9 The Chair hears none. The amendment is 10 adopted ... 11 The following amendment. The clerk will read 12 the amendment. 13 CLERK: Amendment by Hopson. SPEAKER: Mr. Hopson. 14 The Chair 15 recognizes Mr. Hopson. 16 REP. HOPSON: Mr. Speaker, members, this 17 amendment says if you are a voter who presents a 18 registered, a voter's registration certificate, you're 19 on the list of registered voters with the precinct and 20 you confirmed the address of the list of registered 21 voters as current, then the elected official, if they 22 ask for an ID, they cannot consider the voter's address 23 on the ID form. And I believe it's acceptable to the 24 author and I move passage. 25 SPEAKER: Mr. Hopson sends up an



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127 1 amendment. The amendment is acceptable to the author. 2 Is there an objection? The Chair hears none. 3 The amendment is adopted. 4 The following amendment. The clerk will 5 read the amendment. 6 CLERK: Amendment by Alonzo. 7 SPEAKER: The Chair recognizes Mr. Alonzo. 8 9 The Chair recognizes Mr. Alonzo. 10 REP. ALONZO: Thank you, Mr. Speaker, 11 This just simply says that this bill has to be members. 12 cleared by the Attorney General's office or, under law, 13 they can go either way to the court, and I think it's 14 acceptable to the author. 15 SPEAKER: Mr. Alonzo sends up a 16 The amendment is acceptable to the author. 17 Is there objection? The Chair hears none. 18 amendment is adopted. 19 The Chair recognizes Ms. Denny. 20 REP. DENNY: I move passage, members. 21 SPEAKER: Members, the question occurs on 22 the passage and engrossment of House bill 1706. All 23 those in favor, say "I." All opposed, "Nay." Vote "I," 24 vote "No," members. 25 The record vote has been requested.



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        vote is granted. The clerk will ring will bell.
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                        (Bell ringing.)
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                        SPEAKER: All voted. Being 83 "I's" and
        63 "Nay's," House bill 1706 is passed to engrossment.
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                        (End of CD Section.)
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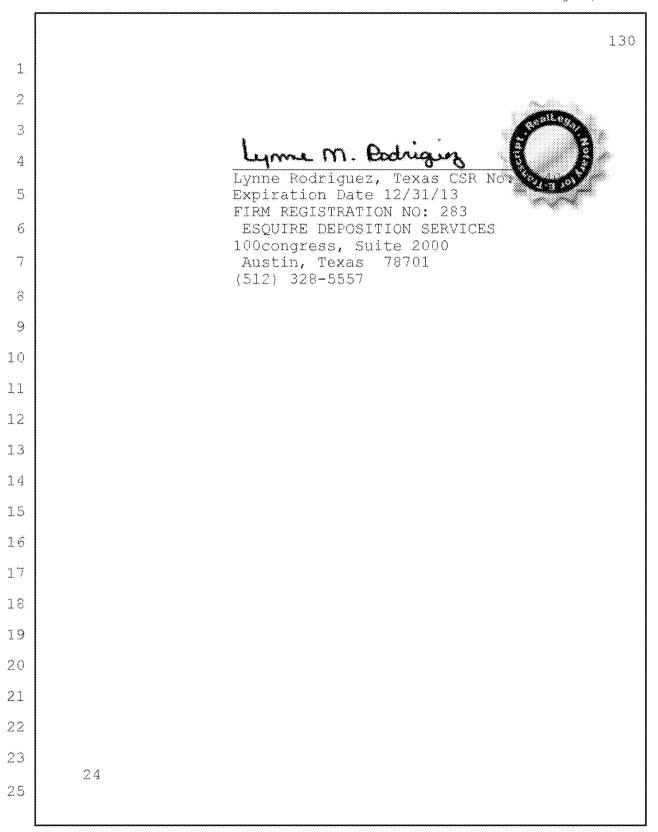
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129 IN THE COUNTY OF TRAVIS 1 2 STATE OF TEXAS 3 I, Lynne Rodriguez, Certified Shorthand Reporter in 4 and for the State of Texas, hereby certify to the 5 following: That the CD entitled, 2005 (79R) HB 1706 HOUSE 6 7 CALENDAR, 2ND READ 5/2/05" was transcribed at the request of Anne Wilson, 209 West 14th Street, Attorney 8 9 General's Office, Austin, Texas 78701, and the amount 10 due is \$ 11 That the aforementioned CD was transcribed 12 to the best of my ability to hear and understand the 13 CD; That the transcript was submitted by 14 15 E-trans on April 23, 2012, to Anne Wilson, 209 West 14th Street, Attorney Generals' Office, Austin, 16 17 Texas 78701; 18 I further certify that I am neither 19 counsel for, related to, nor employed by any of the 20 parties or attorneys in the action in which this 21 proceeding was taken, and further that I am not 22 financially or otherwise interested in the outcome 23 of the action. 24 Certified to by me, this 27th day of 25 April, 2012.



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